

City of Westminster Standards Committee

Date: 18th June 2012

Classification: General Release

Title: New Members' Code of Conduct

Report of: Head of Legal and Democratic Services

Wards Involved: All

Policy Context: High Ethical Standards

Financial Summary: There are no financial implications arising

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1. Executive Summary

- 1.1 At its last meeting on 24th April 2012 the previous Standards Committee considered a report which detailed a number of proposals relating to the Council's standards arrangements arising from the Localism Act 2011. The Committee were requested to provide their views on the proposals, in order for Officers to move forward with the approval process in time for the commencement date of 1st July 2012.
- 1.2 The Committee approved the process for dealing with allegations of breach of the Members Code of Conduct and detailed guidance on the approved process has been produced. This guidance will be published on the City Council's website for members of the public on 1st July. The Committee recommended that the Code of Conduct and related Member conduct issues continue to be considered by a separate Standards Committee; and endorsed the new Standards Committee Terms of Reference. The Standards Committee's Terms of Reference were subsequently recommended to the General Purposes Committee and adopted at the Annual Council Meeting on 16th May 2012.
- 1.3 The Committee also considered the issue of adopting a new Members' Code of Conduct to the replace its existing Code, as provided for by Section 27 of the Act. Members considered two model codes produced by the Local Government Association (LGA) and the Department for Communities and

Local Government (DCLG) and agreed with Officers' recommendation that the LGA Code was more suitable, subject to certain additions in respect of Prejudicial Interests and the Register of Members Interests. These additions were agreed by the Committee and have been incorporated into the proposed new Code attached as **Appendix 1**.

- 1.4 Members were informed that the Regulations relating to the registration of statutory Disclosable Pecuniary Interests (DPIs) had not yet been issued by the DCLG. In view of this the Committee agreed that, before determining what additional interests should be declared (if any) the Regulations setting out DPIs should be awaited. On that basis the Committee deferred the issue of a finalised Code to this special meeting, to allow consideration to be given to any additional requirements relating to the Registration of Interests to be included, in light of the Regulations.
- 1.5 The Regulations have now been issued, and this report makes further recommendations relating to registration of interests, and to the Code .of Conduct, accordingly.

2. Recommendations

- 2.1 That the Committee approve the proposed revised Members' Code of Conduct attached as Appendix 1 including the additional requirements relating to the Registration of Interests, and including the note summarising the requirements of the Localism Act 2011 in relation to disclosable pecuniary interests; and accordingly recommend the Code of Conduct to the Council.
- 2.2 That, should the Committee consider it appropriate, the following be added to the draft Code:
 - "You must, within 28 days of receipt, notify the Monitoring Officer in writing of any gift, benefit or hospitality with a value in excess of £50 which you have accepted as a member from any person or body other than the authority. The Monitoring Officer will place your notification on a public register of gifts and hospitality. This duty to notify the Monitoring Officer does not apply where the gift, benefit or hospitality comes within any description approved by the authority for this purpose."
- 2.3 That the further provisions relating to the declaration of interests set out in Section 3 of the report and the attached Code of Conduct be agreed.
- 2.4 That the Committee determine whether a Member with a prejudicial interest should be permitted to attend a public Council, Committee or Sub-Committee meeting in the circumstances specified paragraph 3.10, and whether this provision should be retained and incorporated in the new Code of Conduct.

3. Registration and Disclosure of Interests

Registration of Interests

- 3.1 The Act includes a requirement for the Monitoring Officer to establish and maintain a Register of Members' and Co-opted Members' Interests and to make the register available for inspection and to publish it on the authority's website. There is a requirement to include DPIs in the register, as defined by the Secretary of State by Regulation. DPIs are also required to be disclosed if they relate to a spouse or civil partner with whom the Member lives.
- 3.2 Regulations defining disclosable pecuniary interests were laid before Parliament by the Department for Communities and Local Government on the 11th June, and they are attached as part of **Appendix A** of Appendix 1 (the Code).
- 3.3 A failure by a member of a local authority to comply with the new statutory requirements with respect to the disclosure of pecuniary interests without reasonable excuse will be a criminal offence, punishable by a fine of up to £5000, and disqualification from office for up to five years. It is obviously important that all Members are aware of these provisions, and accordingly it is suggested that a summary of the provisions be included as an Appendix to the Code, as shown in Appendix 1.
- 3.4 The Committee are referred to **Appendix 2** which sets out those matters which a Member or Co-opted Member should currently disclose in the Register. The statutory definition of disclosable pecuniary interests is narrow and excludes many interests of a kind which are currently required to be declared. The 2011 Act leaves it to each local authority to consider what further provision, if any, with respect to the disclosure of interests should be included in its Code of Conduct. If such further provision is made, a failure to comply with the Code may be subject to investigation and sanction, but it would not constitute a criminal offence.

Registration of Gifts and Hospitality

- 3.5 (i) Under the existing Code Members (and Co-opted Members) are required to declare gifts and hospitality received, as a Councillor, to the value of £25 or over. This is no longer a statutory requirement and is not included in the DPIs specified in the draft Regulations. The Committee's views are sought on whether these should continue to be disclosed and, if so, at what value. If the Committee consider that they should be disclosed, a value of £50 or over is recommended as more appropriate.
 - (ii) One exception to the above may be in relation to the Lord Mayor who often receives in particular hospitality in the course of his/her duties. The Committee may consider it to be inappropriate for these to be registered. The wording suggested at Recommendation 2.2 would leave it open to the Committee to

exempt gifts and hospitality within a particular description from the requirement that they be registered.

Disclosure of DPIs and Other Interests at Meetings

- 3.6 It is suggested that provisions should be included in the new Code of Conduct which preserve the obligation to register and declare the wide range of other (usually non-pecuniary) interests which are currently declarable, separately from the statutory regime relating to DPIs. Draft provisions to that effect are accordingly included in the Code at Appendix 1.
- 3.7 There are many interests outside those defined as DPIs which would be regarded by the public as having the potential to affect a Member's judgment of the public interest and which therefore ought to be publicly declared as at present. Moreover, the City Council needs to ensure that its regulatory decision-making can be defended against accusations of unfairness or bias.
- 3.8 Under the Act DPIs are required to be disclosed at a meeting, if the Member has not already registered the interest, and the Member is prohibited from participating in discussion or voting on any matter relating to his or her interest. If the interest is not already registered, it must be within 28 days. The Member is prohibited from participating in discussion or voting on any matter subject to any dispensation.
- 3.9 The Act does not require an interest which has been registered to be disclosed. However, it is recommended that the new Members' Code of Conduct require the disclosure of DPIs even if they have been registered, for the purposes of transparency and openness. This provision is included in the proposed Code attached as Appendix 1.
- 3.10 Section 31 (10) of the Localism Act also allows the authority, by way of Standing Orders, to determine whether the Member must also leave the room during a debate and vote. The Committee has already determined that a Member disclosing a DPI should be required to leave the room and not vote on the matter in question. This requirement is reflected in the Code being recommended for approval. Whilst this is sufficient, a new Standing Order to this effect will also be reported to the next General Purposes Committee.
- 3.11 Under our current system, where a Member has disclosed a 'Prejudicial Interest' in a matter to be considered at a meeting, that Member may still attend the meeting but only for the purposes of making representations, answering questions or giving evidence relating to the matter, provided that the public are also allowed to attend the meeting for the same purpose. Once the Member has finished making their submission, or the Chairman of that meeting decides that they have finished, the Member must leave the room and may not remain in the room during the discussion or vote on the matter.
- 3.12 The Committee's views are sought on whether it is appropriate for a Member with a prejudicial interest to attend a public Council, Committee or Sub-Committee meeting in the circumstances specified paragraph 3.11 above, and

whether this provision should be retained and incorporated in the new Code of Conduct.

4. Conclusion and Review Arrangements

- 4.1 The Council has a duty to maintain and promote good governance. To this end the Committee has carefully considered all the implications of the necessary changes to the standards regime brought forward by the Localism Act 2011. The new Members' Code of Conduct approved by the Committee will be recommended to the full Council for adoption, at its meeting on 25th June 2012. The City Council will be fully compliant with the Localism Act and will have in place the necessary standards arrangements in good time prior to the 1st July commencement date.
- 4.2 Members will appreciate that the Regulations relating to pecuniary interests have been published by DCLG at a very late stage, in the context of the 1st July commencement date..Whilst Officers have effectively timetabled the necessary stages of approval and forward planned the implementation process, the late issue of the Regulations has forced drafting and consideration of the Code, which is necessary to ensure a new Code is in place on 1st July, to be quicker than is ideal. Accordingly the wider arrangements arising from this report, and agreed at the last meeting, will be fully reviewed at the Committee's next scheduled meeting in March 2013. This will allow lessons learnt and best practice from other authorities to be assessed and incorporated where appropriate.
- 4.3 The adoption of the new Register of Interest requirements, as part of the new Code will require Members and Co-opted Members to complete new Register of Interests forms. These will be issued shortly after the formal adoption of the Code and, once returned, placed on the Council's website as a requirement of the Localism Act.

If you have any queries about this report or wish to inspect any of the Background Papers please contact:

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Background Papers:

- Localism Act 2011
- Standards Committee Report Localism Act 2011: Implementation of the Standards Arrangements Follow-up Report, 24th April 2012
- Minutes of the Standards Committee, 24th April 2012

Appendices:

Appendix 1 – Proposed Members' Code of Conduct (including Appendix A - Draft Register of Pecuniary Interests Regulations)

Appendix 2 – Current Members' Code of Conduct

Proposed Members' Code of Conduct

As a Member or Co-opted Member of Westminster City Council I have a responsibility to represent the community and work constructively with our staff and partner organisations to secure better social, economic and environmental outcomes for all.

In accordance with the Localism Act provisions, when acting in this capacity I am committed to behaving in a manner that is consistent with the following principles to achieve best value for our residents and maintain public confidence in this authority.

SELFLESSNESS: Holders of public office should act solely in terms of the public interest. They should not do so in order to gain financial or other material benefits for themselves, their family, or their friends.

INTEGRITY: Holders of public office should not place themselves under any financial or other obligation to outside individuals or organisations that might seek to influence them in the performance of their official duties.

OBJECTIVITY: In carrying out public business, including making public appointments, awarding contracts, or recommending individuals for rewards and benefits, holders of public office should make choices on merit.

ACCOUNTABILITY: Holders of public office are accountable for their decisions and actions to the public and must submit themselves to whatever scrutiny is appropriate to their office.

OPENNESS: Holders of public office should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict information only when the wider public interest clearly demands.

HONESTY: Holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.

LEADERSHIP: Holders of public office should promote and support these principles by leadership and example.

As a Member of Westminster City Council my conduct will in particular address the statutory principles of the code of conduct by:

- Championing the needs of residents the whole community and in a special way my constituents, including those who did not vote for me - and putting their interests first.
- Dealing with representations or enquiries from residents, members of our communities and visitors fairly, appropriately and impartially.

- Not allowing other pressures, including the financial interests of myself or others connected to me, to deter me from pursuing constituents' casework, the interests of the City Council or the good governance of the authority in a proper manner.
- Exercising independent judgement and not compromising my position by placing
 myself under obligations to outside individuals or organisations who might seek to
 influence the way I perform my duties as a Member/Co-opted Member of this
 authority.
- Listening to the interests of all parties, including relevant advice from statutory and other professional officers, taking all relevant information into consideration, remaining objective and making decisions on merit.
- Being accountable for my decisions and co-operating when scrutinised internally and externally, including by local residents.
- Contributing to making this authority's decision-making processes as open and transparent as possible to enable residents to understand the reasoning behind those decisions and to be informed when holding me and other members to account but restricting access to information when the wider public interest or the law requires it
- Behaving in accordance with all our legal obligations, alongside any requirements contained within this authority's policies, protocols and procedures, including on the use of the Authority's resources.
- Valuing my colleagues and staff and engaging with them in an appropriate manner and one that underpins the mutual respect between us that is essential to good local government.
- Always treating people with respect, including the organisations and public I engage with and those I work alongside.
- Providing leadership through behaving in accordance with these principles when championing the interests of the community with other organisations as well as within this authority.

Registration and Disclosure of Interests

The Act further provides for registration and disclosure of interests and in Westminster City Council this will be done as follows:

1. Disclosable pecuniary interests

A note summarising the requirements of the Localism Act 2011 in relation to disclosable pecuniary interests is attached to the Code as **Appendix A**.

2. Notification of interests

- (1) In addition to the disclosable pecuniary interests notifiable under the Localism Act 2011, you must, within 28 days of—
- (a) this Code being adopted by or applied to your authority; or
- (b) your election or appointment to office (where that is later),

notify the Monitoring Officer in writing of the details of your other personal interests, where they fall within the following descriptions, for inclusion in the register of interests.

- (2) You have a personal interest in any business of your authority where either—
- (a) it relates to or is likely to affect—
- (i) any body of which you are a member or in a position of general control or management and to which you are appointed or nominated by your authority;
- (ii) any body-
- (aa) exercising functions of a public nature;
- (bb) directed to charitable purposes; or
- (cc) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union), of which you are a member or in a position of general control or management;
- (3) You must, within 28 days of becoming aware of any new interest or change to any interest registered under paragraph (1), or as a disclosable pecuniary interest notify the Monitoring Officer of the details of that new interest or change.

3. Disclosure of interests

- (1) Subject to sub-paragraphs (2) to (5), where you have a personal interest described in paragraph 1 above or in paragraph (2) below in any business of your authority, and where you are aware or ought reasonably to be aware of the existence of the personal interest, and you attend a meeting of your authority at which the business is considered, you must disclose to that meeting the existence and nature of that interest at the commencement of that consideration, or when the interest becomes apparent.
- (2) (A) You have a personal interest in any business of your authority where a decision in relation to that business might reasonably be regarded as affecting your well-being or financial position or the well-being or financial position of a *relevant person* to a greater extent than the majority of other council tax payers, ratepayers or

inhabitants of the electoral division or ward, as the case may be, affected by the decision;

- (B) In sub-paragraph (2)(A), a relevant person is—
- (a) a member of your family or any person with whom you have a close association; or
- (b) any person or body who employs or has appointed such persons, any firm in which they are a partner, or any company of which they are directors;
- (c) any person or body in whom such persons have a beneficial interest in a class of securities exceeding the nominal value of £25,000; or
- (d) any body of a type described in paragraph 1(2)(a)(i) or (ii).
- (3) Where you have a personal interest in any business of your authority which relates to or is likely to affect a person described in paragraph 1(2)(a)(i) or 1(2)(a)(ii)(aa), you need only disclose to the meeting the existence and nature of that interest when you address the meeting on that business.
- (4) Where you have a personal interest but, by virtue of paragraph 4, sensitive information relating to it is not registered in your authority's register of members' interests, you must indicate to the meeting that you have a personal interest, but need not disclose the sensitive information to the meeting.
- (5) Where you have a personal interest in any business of your authority and you have made an executive decision in relation to that business, you must ensure that any written statement of that decision records the existence and nature of that interest.

4. Register of interests

Any interests notified to the Monitoring Officer will be included in the register of interests. A copy of the register will be available for public inspection and will be published on the authority's website.

5. Gifts and Hospitality

You must, within 28 days of receipt, notify the Monitoring Officer in writing of any gift, benefit or hospitality with a value in excess of £50 which you have accepted as a member from any person or body other than the authority. The Monitoring Officer will place your notification on a public register of gifts and hospitality. This duty to notify

the Monitoring Officer does not apply where the gift, benefit or hospitality comes within any description approved by the authority for this purpose.

6. Sensitive interests

Where you consider that disclosure of the details an interest could lead to you, or a person connected with you, being subject to violence or intimidation, and the Monitoring Officer agrees, if the interest is entered on the register, copies of the register that are made available for inspection and any published version of the register will exclude details of the interest, but may state that you have an interest, the details of which are withheld.

7. Non participation in case of prejudicial interest

- (1) Where you have a personal interest in any business of your authority you also have a prejudicial interest in that business where the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice your judgement of the public interest and where that business—
- (a) affects your financial position or the financial position of a person or body described in paragraph X ;or
- (b) relates to the determining of any approval, consent, licence, permission or registration in relation to you or any person or body described in paragraph.
- (2) Subject to paragraph (3) and (4), where you have a prejudicial interest in any business of your authority—
- a) You may not participate in any discussion of the matter at the meeting.
- b) You may not participate in any vote taken on the matter at the meeting.
- c) If the interest is not registered, you must disclose the interest to the meeting.
- d) If the interest is not registered and is not the subject of a pending notification, you must notify the Monitoring Officer of the interest within 28 days.

Note: In addition this Code and Standing Orders requires you to leave the room where the meeting is held while any discussion or voting takes place.

(3) Where you have a prejudicial interest in any business of your authority, you may attend a meeting but only for the purpose of making representations, answering questions or giving evidence relating to the business, provided that the public are also allowed to attend the meeting for the same purpose, whether under a statutory right or otherwise and you leave the room where the meeting is held immediately after making representations, answering questions or giving evidence.

- (4) Subject to you disclosing the interest at the meeting, you may attend a meeting and vote on a matter where you have a prejudicial interest that relates to the functions of your authority in respect of—
- (i) housing, where you are a tenant of your authority provided that those functions do not relate particularly to your tenancy or lease;
- (ii) school meals or school transport and travelling expenses, where you are a parent or guardian of a child in full time education, or are a parent governor of a school, unless it relates particularly to the school which the child attends;
- (iii) statutory sick pay under Part XI of the Social Security Contributions and Benefits Act 1992, where you are in receipt of, or are entitled to the receipt of, such pay;
- (iv) an allowance, payment or indemnity given to members;
- (v) any ceremonial honour given to members; and
- (vi)setting council tax or a precept under the Local Government Finance Act 1992.
- (5) Where, as an executive member, you may discharge a function alone, and you become aware of a pecuniary interest in a matter being dealt with, or to be dealt with by you, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter, or seek improperly to influence a decision about the matter.

8. Interests arising in relation to Policy and Scrutiny Committees

In any business before an Policy and Scrutiny Committee of your authority (or of a sub-committee of such a committee) where—

- (a) that business relates to a decision made (whether implemented or not) or action taken by the executive or another of your authority's committees, sub-committees, joint committees or joint sub-committees; and
- (b) at the time the decision was made or action was taken, you were a member of the executive, committee, sub-committee, joint committee or joint sub-committee mentioned in paragraph (a) and you were present when that decision was made or action was taken,

You may only attend a meeting of the Policy and Scrutiny Committee for the purpose of answering questions or giving evidence relating to the business, and you must leave the room where the meeting is held immediately after making representations, answering questions or giving evidence.

Note on Disclosable Pecuniary Interests

This note explains the requirements of the Localism Act 2011 (Ss 29-34) in relation to disclosable pecuniary interests. These provisions are enforced by criminal sanction and come into force on 1st July 2012.

1. Notification of disclosable pecuniary interests

Within 28 days of becoming a member or co-opted member, you must notify the Monitoring Officer of any 'disclosable pecuniary interests'.

A 'disclosable pecuniary interest' is an interest of yourself or your partner (which means spouse or civil partner, a person with whom you are living as husband or wife, or a person with whom you are living as if you are civil partners) within the following descriptions:

Interest	description
Employment, office, trade, profession or vacation	Any employment, office, trade, profession or vocation carried on for profit or gain.
Sponsorship	Any payment or provision of any other financial benefit (other than from the relevant authority) made or provided within the relevant period in respect of any expenses incurred by M in carrying out duties as a member, or towards the election expenses of M. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
Contracts	Any contract which is made between the relevant person (or a body in which the relevant person has a beneficial interest) and the relevant authority— (a) under which goods or services are to be provided or works are to be executed; and (b) which has not been fully discharged.
Land	Any beneficial interest in land which is within the area of the relevant authority.
Licences	Any licence (alone or jointly with others) to occupy land in the area of the relevant authority for a month or longer.
Corporate tenancies	Any tenancy where (to M's knowledge)— (a) the landlord is the relevant authority; and (b) the tenant is a body in which the

relevant person has a beneficial interest.

Securities

Any beneficial interest in securities of a body where—

- (a) that body (to M's knowledge) has a place of business or land in the area of the relevant authority; and
- (b) either-
- (i) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
- (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the relevant person has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

These descriptions on interests are subject to the following definitions;

"the Act" means the Localism Act 2011;

"body in which the relevant person has a beneficial interest" means a firm in which the relevant person is a partner or a body corporate of which the relevant person is a director, or in the securities of which the relevant person has a beneficial interest;

"director" includes a member of the committee of management of an industrial and provident society;

"land" includes an easement, servitude, interest or right in or over land which does not carry with it a right for the relevant person (alone or jointly with another) to occupy the land or to receive income;

"M" means the person M referred to in section 30 of the Act;

"member" includes a co-opted member:

"relevant authority" means the authority of which M is a member;

"relevant period" means the period of 12 months ending with the day on which M gives a notification for the purposes of section 30(1) of the Act;

"relevant person" means M or any other person referred to in section 30(3)(b) of the Act;

securities" means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000() and other securities of any description, other than money deposited with a building society.

2. Register of interests

Any interests notified to the Monitoring Officer will be included in the register of interests. A copy of the register will be available for public inspection and will be published on the authority's website.

3. Sensitive interests

Where you consider that disclosure of the details of a disclosable pecuniary interest could lead to you, or a person connected with you, being subject to violence or intimidation, and the Monitoring Officer agrees, if the interest is entered on the register, copies of the register that are made available for inspection and any published version of the register will exclude details of the interest, but may state that you have a disclosable pecuniary interest, the details of which are withheld under Section 32(2).

4. Non participation in case of disclosable pecuniary interest

- A) If you are present at a meeting of the authority, or any committee, sub-committee, joint committee or joint sub-committee of the authority, and you have a disclosable pecuniary interest in any matter to be considered or being considered at the meeting,
 - 1. You may not participate in any discussion of the matter at the meeting.
 - 2. You may not participate in any vote taken on the matter at the meeting.
 - 3. You must disclose the interest to the meeting whether or not it has been registered.
 - 4. If the interest is not registered and is not the subject of a pending notification, you must notify the Monitoring Officer of the interest within 28 days.

Note: In addition, in accordance with this Code and Standing Orders you are required to leave the room where the meeting is held while any discussion or voting takes place.

B) Where an executive member may discharge a function alone and becomes aware of a disclosable pecuniary interest in a matter being dealt with or to be dealt with by her/him, the executive member must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter.

5. Dispensations

The authority may grant you a dispensation, but only in limited circumstances, to enable you to participate and vote on a matter in which you have a disclosable pecuniary interest.

6. Offences

It is a criminal offence to

- Fail to notify the Monitoring Officer of any disclosable pecuniary interest within 28 days of election
- Fail to disclose a disclosable pecuniary interest at a meeting if it is not on the register

- Fail to notify the Monitoring Officer within 28 days of a disclosable pecuniary interest that is not on the register that you have disclosed to a meeting
- Participate in any discussion or vote on a matter in which you have a disclosable pecuniary interest
- As an executive member discharging a function acting alone, and having a
 disclosable pecuniary interest in such a matter, failing to notify the Monitoring
 Officer within 28 days of the interest.
- Knowingly or recklessly providing information that is false or misleading in notifying the Monitoring Officer of a disclosable pecuniary interest or in disclosing such interest to a meeting

The criminal penalties available to a court are to impose a fine not exceeding level 5 on the standard scale and disqualification from being a councillor for up to 5 years.

Members' Code of Conduct

Standards of Conduct for Members

The General Principles

Selfnessness – Members should serve only the public interest and should never improperly confer an advantage or disadvantage on any person.

Honesty and integrity – Members should not place themselves in situations where their honesty and integrity may be questioned, should not behave improperly and should on all occasions avoid the appearance of such behaviour.

Objectivity – Members should make decisions on merit, including when making appointments, awarding contracts, or recommending individuals for rewards or benefits.

Accountability – Members should be accountable to the public for their actions and the manner in which they carry out their responsibilities, and should co-operate fully and honestly with any scrutiny appropriate to their particular office.

Openness – Members should be as open as possible about their actions and those of their authority, and should be prepared to give reasons for those actions.

Personal Judgement – Members may take account of the views of others, including their political groups, but should reach their own conclusions on the issues before them and act in accordance with those conclusions.

Respect for others – Members should promote equality by not discriminating unlawfully against any person, and by treating people with respect, regardless of their race, age, religion, gender, sexual orientation or disability. They should respect the impartiality and integrity of the authority's statutory officers and its other employees.

Duty to uphold the law – Members should uphold the law and, on all occasions, act in accordance with the trust that the public is entitled to place in them.

Stewardship – Members should do whatever they are able to do to ensure that their authorities use their resources prudently and in accordance with the law.

Leadership – Members should promote and support those principles by leadership, and by example, and should act in a way that secures or preserves public confidence.

THE CITY COUNCIL CODE OF CONDUCT FOR MEMBERS

PART 1

General Provisions

Introduction and Interpretation

- 1. (1) This Code applies to **you** as a member of an authority.
 - (2) You should read this Code together with the general principles described by the Secretary of State.
 - (3) It is your responsibility to comply with the provisions of this Code.
 - (4) In this Code:

"meeting" means any meeting of:

- (a) the authority.
- (b) the executive of the authority;

any of the authority's or its executive's committees, subcommittees, joint committees, joint sub-committees, or area committees;

"member" includes a co-opted member and an appointed member.

(5) In relation to a parish council, references to an authority's monitoring officer and an authority's standards committee shall be read, respectively, as references to the monitoring officer and the Standards Committee of the District Council or Unitary County Council which has functions in relation to the parish council for which it is responsible under Section 55(12) of the Local Government Act 2000.

Scope

- 2. (1) Subject to sub-paragraphs (2) to (5), you must comply with this Code whenever you:
 - (a) conduct the business of your authority (which, in this Code, includes the business of the office to which you are elected or appointed); or
 - (b) act, claim to act or give the impression you are acting as a representative of your authority;

and references to your official capacity are construed accordingly.

(2) Subject to sub-paragraphs (3) and (4), this Code does not have effect in relation to your conduct other than where it is in your official capacity.

- (3) In addition to having effect in relation to conduct in your official capacity, paragraphs 3 (2) (c), 5 and 6 (a) also have effect, at any other time, where that conduct constitutes a criminal offence for which you have been convicted.
- (4) Conduct to which this Code applies (whether that is conduct in your official capacity or conduct mentioned in sub-paragraph (3)) includes a criminal offence for which you are convicted (including an offence you committed before the date you took office, but for which you are convicted after that date).
- (5) Where you act as a representative of your authority.
 - (a) on another relevant authority, you must, when acting for that other authority, comply with that other authority's code of conduct; or
 - (b) on any other body, you must, when acting for that other body, comply with your authority's Code of Conduct, except and insofar as it conflicts with any other lawful obligations to which that other body may be subject.

General Obligations

- 3. (1) You must treat others with respect.
 - (2) You must not:
 - (a) do anything which may cause your authority to breach any of the equality enactments (as defined in Section 33 of the Equality Act 2006);
 - (b) bully any person;
 - (c) intimidate or attempt to intimidate any person who is or is likely to be:
 - (i) a complainant;
 - (ii) a witness, or
 - (iii) involved in the administration of any investigation or proceedings.

in relation to an allegation that a member (including yourself) has failed to comply with his or her authority's Code of Conduct; or

(d) do anything which compromises or is likely to compromise the impartiality of those who work for, or on behalf of, your authority.

(3) In relation to Police authorities and the Metropolitan Police Authority, for the purposes of sub-paragraph (2) (d) those who work for, or on behalf of, an authority are deemed to include a Police Officer.

4. You must not:

- (a) disclose information given to you in confidence by anyone, or information acquired by you which you believe, or ought reasonably to be aware, is of a confidential nature, except where:
 - (i) you have the consent of a person authorised to give it;
 - (ii) you are required by law to do so;
 - (iii) the disclosure is made to a third party for the purpose of obtaining professional advice provided that the third party agrees not to disclose the information to any other person; or
 - (iv) the disclosure is:
 - (aa) reasonable and in the public interest; and
 - (bb) made in good faith and in compliance with the reasonable requirements of the authority; or
- (b) prevent another person from gaining access to information to which that person is entitled by law.
- 5. You must not conduct yourself in a manner which could reasonably be regarded as bringing your office or authority into disrepute.
- 6. You:
 - (a) must not use or attempt to use your position as a member improperly to confer on or secure for yourself or any other person, an advantage or disadvantage; and
 - (b) must, when using or authorising the use by others of the resources of your authority:
 - (i) act in accordance with your authority's reasonable requirements;
 - (ii) ensure that such resources are not used improperly for political purposes (including party political purposes); and
 - (c) must have regard to any applicable Local Authority Code of Publicity made under the Local Government Act 1986.
- 7. (1) When reaching decisions on any matter you must have regard to any relevant advice provided to you by:

- (a) your authority's Chief Finance Officer; or
- (b) your authority's Monitoring Officer;

where that officer is acting pursuant to his or her statutory duties.

(2) You must give reasons for all decisions in accordance with any statutory requirements and any reasonable additional requirements imposed by your authority.

PART 2

Interests

Personal Interests

- 8. (1) You have a personal interest in any business of your authority where either:
 - (a) it relates to or is likely to affect:
 - any body of which you are a member or in a position of general control or management and to which you are appointed or nominated by your authority;
 - (ii) any body:
 - (aa) exercising functions of a public nature;
 - (bb) directed to charitable purposes; or
 - (cc) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union).

of which you are a member or in a position of general control or management;

- (iii) any employment or business carried on by you;
- (iv) any person or body who employs or has appointed you;
- (v) any person or body, other than a relevant authority, who has made a payment to you in respect of your election or any expenses incurred by you in carrying out your duties;
- (vi) any person or body who has a place of business or land in your authority's area, and in whom you have a beneficial interest in a class of securities of that person or body that exceeds the

- nominal value of £25,000 or one hundredth of the total issued share capital (whichever is the lower);
- (vii) any contract for goods, services or works made between your authority and you or a firm in which you are a partner, a company of which you are a remunerated Director, or a person or body of the description specified in paragraph (vi);
- (viii) the interests of any person from whom you have received a gift or hospitality with an estimated value of at least £25;
- (ix) any land in your authority's area in which you have a beneficial interest;
- (x) any land where the landlord is your authority and you are, or a firm in which you are a partner, a company of which you are a remunerated Director, or a person or body of the description specified in paragraph (vi) is, the tenant;
- (xi) any land in the authority's area for which you have a licence (alone or jointly with others) to occupy for 28 days or longer; or
- (b) a decision in relation to that business might reasonably be regarded as affecting your well-being or financial position or the well-being or financial position of a relevant person to a greater extent than the majority of:
 - (i) (in the case of authorities with electoral divisions or wards) other council taxpayers, ratepayers or inhabitants of the electoral division or ward, as the case may be, affected by the decision;
 - (ii) (in the case of the Greater London Authority) other council taxpayers, ratepayers or inhabitants of the Assembly constituency affected by the decision; or
 - (iii) (in all other cases) other council taxpayers, ratepayers or inhabitants of your authority's area.
- (2) In sub-paragraph (1) (b), a relevant person is:
 - (a) a member of your family or any person with whom you have a close association; or
 - (b) any person or body who employs or has appointed such persons, any firm in which they are a partner, or any company of which they are Directors;
 - (c) any person or body in whom such persons have a beneficial interest in a class of securities exceeding the nominal value of £25,000; or

(d) any body of a type described in sub-paragraph (1) (a) (i) or (ii).

Disclosure of Personal Interests

- 9. (1) Subject to sub-paragraphs (2) to (7), where you have a personal interest in any business of your authority and you attend a meeting of your authority at which the business is considered, you must disclose to that meeting the existence and nature of that interest at the commencement of that consideration, or when the interest becomes apparent.
 - (2) Where you have a personal interest in any business of your authority which relates to or is likely to affect a person described in paragraph 8 (1)(a)(i) or 8(1)(a)(ii)(aa), you need only disclose to the meeting the existence and nature of that interest when you address the meeting on that business.
 - (3) Where you have a personal interest in any business of the authority of the type mentioned in paragraph 8(1)(a)(viii), you need not disclose the nature or existence of that interest to the meeting if the interest was registered more than three years before the date of the meeting.
 - (4) Sub-paragraph (1) only applies where you are aware or ought reasonably to be aware of the existence of the personal interest.
 - (5) Where you have a personal interest but, by virtue of paragraph 14, sensitive information relating to it is not registered in your authority's register of members' interests, you must indicate to the meeting that you have a personal interest, but need not disclose the sensitive information to the meeting.
 - (6) Subject to paragraph 12(1)(b), where you have a personal interest in any business of your authority and you have made an executive decision in relation to that business, you must ensure that any written statement of that decision records the existence and nature of that interest.
 - (7) In this paragraph, "executive decision" is to be construed in accordance with any regulations made by the Secretary of State under Section 22 of the Local Government Act 2000.

Prejudicial interest generally

- 10. (1) Subject to sub-paragraph (2), where you have a personal interest in any business of your authority you also have a prejudicial interest in that business where the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice your judgement of the public interest.
 - (2) You do not have a prejudicial interest in any business of the authority where that business:

- (a) does not affect your financial position or the financial position of a person or body described in paragraph 8;
- (b) does not relate to the determining of any approval, consent, licence, permission or registration in relation to you or any person or body described in paragraph 8; or
- (c) relates to the functions of your authority in respect of:
 - (i) housing, where you are a tenant of your authority provided that those functions do not relate particularly to your tenancy or lease;
 - (ii) school meals or school transport and travelling expenses, where you are a parent or guardian of a child in full time education, or are a parent governor of a school, unless it relates particularly to the school which the child attends;
 - (iii) statutory sick pay under Part XI of the Social Security Contributions and Benefits Act 1992, where you are in receipt of, or are entitled to the receipt of, such pay;
 - (iv) an allowance, payment or indemnity given to Members;
 - (v) any ceremonial honour given to Members; and
 - (vi) setting council tax or a precept under the Local Government Finance Act 1992.

Prejudicial interests arising in relation to Policy and Scrutiny Committees

- 11. You also have a prejudicial interest in any business before a Policy and Scrutiny committee of your authority (or of a sub-committee of such a committee) where:
 - (a) that business relates to a decision made (whether implemented or not) or action taken by your authority's executive or another of your authority's committees, sub-committees, joint committees or joint sub-committees; and
 - (b) at the time the decision was made or action was taken, you were a member of the executive, committee, sub-committee, joint committee or joint sub-committee mentioned in paragraph (a) and you were present when that decision was made or action was taken.

Effect of prejudicial interests on participation

- 12. (1) Subject to sub-paragraph (2), where you have a prejudicial interest in any business of your authority:
 - (a) you must withdraw from the room or chamber where a meeting considering the business is being held:

- (i) in a case where sub-paragraph (2) applies, immediately after making representations, answering questions or giving evidence;
- (ii) in any other case, whenever it becomes apparent that the business is being considered at that meeting;

unless you have obtained a dispensation from your authority's Standards committee:

- (b) you must not exercise executive functions in relation to that business; and
- (c) you must not seek improperly to influence a decision about that business.
- (2) Where you have a prejudicial interest in any business of your authority, you may attend a meeting (including a meeting of the Policy and Scrutiny committee of your authority or of a sub-committee of such a committee) but only for the purpose of making representations, answering questions or giving evidence relating to the business, provided that the public are also allowed to attend the meeting for the same purpose, whether under a statutory right or otherwise.

PART 3

Registration of Members' Interests

Registration of Members' Interests

- 13. (1) Subject to paragraph 14, you must, within 28 days of:
 - (a) this Code, being adopted by or applied to your authority; or
 - (b) your election or appointment to office (where that is later),
 - register in your authority's Register of Members' Interests (maintained under Section 81(1) of the Local Government Act 2000) details of your personal interests where they fall within a category mentioned in paragraph 8(1)(a), by providing written notification to your authority's monitoring officer.
 - (2) Subject to paragraph 14, you must, within 28 days of becoming aware of any new personal interest or change to any personal interest registered under paragraph (1), register details of that new personal interest or change by providing written notification to your authority's monitoring officer.

Sensitive Information

- 14. (1) Where you consider that the information relating to any of your personal interests is sensitive information, and your authority's monitoring officer agrees, you need not include that information when registering that interest, or, as the case may be, a change to that interest under paragraph 13.
 - You must, within 28 days of becoming aware of any change of circumstances which means that information excluded under paragraph (1) is no longer sensitive information, notify your authority's monitoring officer asking that the information be included in your authority's Register of Members' Interests.
 - (3) In this Code, "sensitive information" means information whose availability for inspection by the public creates, or is likely to create, a serious risk that you or a person who lives with you may be subjected to violence or intimidation.